



LOCAL GOVERNMENT COMMISSION

**REORGANISATION SCHEME
FOR THE UNION OF
BANKS PENINSULA DISTRICT
AND CHRISTCHURCH CITY
TO FORM
A CHRISTCHURCH CITY**

***Reorganisation Scheme
for the union of
Banks Peninsula District
and Christchurch City
to form
a Christchurch City***

Local Government Commission
WELLINGTON

December 1999

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SECTION A

Introductory Statement

Introductory Statement

Note: This introductory statement does not form part of the reorganisation scheme and explanatory statement but is designed to assist the reader to understand the procedures involved and the nature and content of the formal documentation, namely the reorganisation scheme and explanatory statement.

INTRODUCTION

- 1 The Local Government Commission has prepared a reorganisation scheme for the union of Banks Peninsula District and Christchurch City and the constitution of a Christchurch City and Christchurch City Council. This follows the receipt of a reorganisation proposal pursuant to Part IIBB of the Local Government Act 1974 (“the Act”), a review of local government in the Banks Peninsula District pursuant to section 37ZZTB of the Act, and the subsequent publication on 19 February 1999 of a draft reorganisation scheme.
- 2 The formal documents relating to the scheme consist of:
 - (a) the reorganisation scheme prepared pursuant to section 37ZZZA of the Act; and
 - (b) the explanatory statement prepared pursuant to section 37ZZZB of the Act.

These documents should be read in conjunction with the provisions of Part IIBC and Schedule 3B of the Act. Many matters that are not addressed by the reorganisation scheme in detail are dealt with in that legislation.

- 3 Maps of the proposed Christchurch City, wards and communities are in Section E.

DRAFT REORGANISATION SCHEME

- 4 Before issuing the draft reorganisation scheme and explanatory statement, the Commission was required to consider whether implementation of the proposal would enhance the good local government of the Banks Peninsula District and Christchurch City. On the basis of the information made available to it, the Commission did come to such a view, and decided to issue the draft reorganisation scheme and explanatory statement.

CONSIDERATION OF SUBMISSIONS AND AMENDMENTS TO DRAFT SCHEME

- 5 The draft reorganisation scheme and explanatory statement were open for submissions until 20 May 1999.
- 6 Written submissions were received from 240 persons and organisations. 37 submitters also appeared before the Commission at hearings held in Lyttelton on 1 and 2 June and Akaroa on 3 June 1999. A list of submitters is attached as an appendix to this Introductory Statement. Those who appeared before the Commission are highlighted in bold type.
- 7 The submissions contained arguments in favour of:
 - abandoning the draft scheme and retaining the status quo or exploring alternative options
 - finalising the draft scheme without modification
 - finalising the draft scheme with modifications, including changes to the structure of wards and communities in the new district
 - the need to consider any possible changes to the wards and membership of the Christchurch City Council before proceeding with a final reorganisation scheme.
- 8 On 28 June 1999 the Commission decided to not make a decision on whether to issue a final scheme until it considered the recommendations of the Christchurch City Council on the future structure of wards and communities in the City. The Commission requested that the City Council consult with the Banks Peninsula District Council in preparing its report. The City Council's report was forwarded to the Commission on 27 August 1999.
- 9 After considering the written and oral submissions and the additional information received, the Commission decided, pursuant to paragraph (1)(b) of section 37ZZZA of the Act, to approve a modified draft scheme, and issue it as the reorganisation scheme. The Commission was satisfied that the scheme meets the provisions of sections 37ZQA, 37ZR and 37ZRA of the Act.
- 10 In finalising the draft scheme, the Commission considered the further submissions of the Banks Peninsula District Council, Christchurch City Council and the proposers regarding the functions and delegated powers of community boards. The Commission concluded that in this particular case there was no need to specify delegated powers to community boards because of the generally common approach of the two Councils.
- 11 In addition to consequential and minor changes throughout the scheme, substantive changes were made to the following clauses of the draft reorganisation scheme:

- Clause 4 Clause amended to detail all wards of the united district. Provision has been made for a separate Akaroa-Wairewa Ward, reflecting the distinct community of interest of this area. The existing Lyttelton-Mt Herbert Ward of the Banks Peninsula District will be combined with the Ferrymead Ward of Christchurch City to form the Ferrymead-Lyttelton Ward of the united district.
- Clauses 5,
6,7, & 8 Deleted. New clause 5 details membership of the new Council. New clause 6 outlines the communities of the new district. There will be eight communities based on the communities of the two existing districts.
- Clause 12 Paragraph (d) deleted.
- Clause 15 Clause amended to enable the transitional committee to make arrangements for the Acting Chief Executive for the new Council, and to provide that the transitional committee undertake preparatory work for the new Council's 2002/2003 draft annual plan.
- New clause A new clause (Clause 17 in the final scheme) has been added to make provision for the district plans of the former Councils to become the district plans of the new Council. Any matters and proceedings, before or initiated by the former Councils, become the responsibility of the new Council.

The reorganisation scheme remains based on the proposal.

EXPLANATORY STATEMENT

- 12 The Commission was required under section 37ZZW to prepare an explanatory statement of the advantages and disadvantages of the proposal. The Commission included in that statement those advantages and disadvantages which, in its opinion, should be taken into account by any person entitled to vote in the requisite polls.
- 13 Following the submissions and hearings, the Commission also decided, pursuant to paragraph (b) of section 37ZZZB, to issue a new explanatory statement.

FUTURE PROCEDURE

- 14 Within one month of the publication of this scheme, and after consulting with the Returning Officers of the Banks Peninsula District Council and

Christchurch City Council, the Commission will fix and publicly notify the date of the polls on the proposal which will be conducted under the Local Elections and Polls Act 1976. If more than 50% of the votes cast in each poll are in favour of the proposal, the reorganisation scheme will proceed.

- 15 If the proposal succeeds at the polls, an Order in Council will give effect to the reorganisation scheme.
- 16 If the proposal is unsuccessful at the polls, the current legislation provides that the Commission may decide not to consider any new reorganisation proposal submitted to it within three years after the poll date, that is the same or substantially similar to the proposal that was subject to the poll.

APPENDIX TO INTRODUCTORY STATEMENT - List of submitters

The Proposers	Banks Peninsula District Council	Christchurch City Council	Selwyn District Council
Canterbury Regional Council	R Parker	A Fernando	D McSweeney
V Shadbolt	I Knewslubb	G Menzies	V Andrews
J Hopkins	A Crow	C & R Grigg	B Hall
J Corboy	K Phillips	D Morris & M Walsh	C Fowler
M & R Fitzwilliam	M de Vere Moore & S Moore	M Harding	D Couch
D F Couch	R Meikle	M Day	M Rule
A Helps	K & H Gunn	P Austin	B Hansen
D O'Hara	T Marshall	K & A Harris	B Reid
D Harrison	A Laing	T Aitken	G & S Lyne
P & I Richardson	L Holderness	M de Hamel	E Aitken
U & T Brocherie	B Beckett	R & L Barnett	L Fabian
T Hay	P Alexander	R Menzies	D Kempen
V McClimont	J Bradshaw	M & B Frost	M Ansell
S Carswell	J Milner	K Reese	S Lowndes
P Robson	P Jenner	Lyttelton Environmental Group	L Thelning
P de Latour	P & M Robson	N & B Bryce, R & G Butler, S,D, L, H & K Reese	H Williams & C Donaldson
P Telfer	A Nielson	L Mulloy	J Purdoe
B & H Small	J Logan	J Hay & G Offer	A Goodwin
G McGeoch	G Mahar	J Queree & J Cordeaux	J Davidson
A Brown	W Brosnahan	D Stock	M Pfeiffer
B Phillips	D Zarilek	R Fursdon	D Eade
L Holland	M Cuming	E Sides	D Cooper
I Clark	J White	G Wood	F McNab
J Gordon	T Carrell	B Flanagan	S Hemsley
R Edwards	G Inglis	O Sheaf	W Fox
L Sparks	D & E Shackleton	G Noble	R Wills
P Burrowes	P Tipping	I Ingham	P Taylor
J Rowse	A Elder	P Le Lievre	N Case
A Johnson	W Wilson	V Grose	G Foley
T Chilvers	G Davies	P Stapylton-Smith	M Stapylton-Smith
A Barrow	M Botha	B Milner	F & B Clark
J & G Thomson	R Whitnall	B Slight	L Will
A Erdman	R Wild	J Moreton	J & M Wallis
P Simons	R Doak	J Metcalfe	L & C McLeod
M Coburn	H Constable	P Armstrong	L Hobson
R Payne	B Amlinson	T & D Clyne	D Rennell
M Cullen	W & G Holland	L Fox	I Fox
H Hoskins	P Lees	E Bayne	W Hansen
N Oliver	G & K Beentjus	A & N de Kort	G Howard
R Finday	G Rhind	G Hollobon	R Henderson
P Clutterbuck	E Sintott	W May	N Baker
D France	A Mazey	B Brunton	J Denton
D Ellingworth	T Reilly	N Kirby	B Noonan
H Hobson	T Jones	J Wanklyn	R Heazlewood
E Godfrey	J Collett	D Lublow	L Wiesehutter
P Eddington	S Morath	P & A Coldicott	B Bowater
R Coop	A McPhail	W Dunneen	R Young
S McArthur	G Adlam	B Governe	R Kilworth
H Downers	H Hancock	K Sibley	P Lawrey
D Wallace	Te Hapu O Ngati Wheke Inc (Rapaki)	C Hay	A Hay
M Scott	R Wells	H Brighton	

SECTION B

***Reorganisation Scheme
for the union of
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**REORGANISATION SCHEME FOR THE UNION OF
BANKS PENINSULA DISTRICT
AND CHRISTCHURCH CITY TO FORM A
CHRISTCHURCH CITY**

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Reorganisation Scheme

Pursuant to Part IIBB of the Local Government Act 1974, the Local Government Commission has prepared a reorganisation scheme as follows:

CONSTITUTION

1 Commencement

- (1) Except as provided in subclause (2), this scheme comes into force on the day after the day on which the Returning Officer, pursuant to the Local Elections and Polls Act 1976, declares the results of the first election of the members of the Council.
- (2) Those provisions of this scheme necessary:
 - (a) To provide for the first election of the members of the Council and the members of the community boards constituted by this scheme and
 - (b) For the purposes of clauses 9 to 14,come into force on the date fixed by the Order in Council giving effect to this scheme.

2 Constitution

- (1) The districts of Banks Peninsula District and Christchurch City are united into one district to be known as Christchurch City (referred to in this scheme as “the united district”), as delineated on S.O. Plan 20174 deposited with the Chief Surveyor of the Canterbury Land District.
- (2) The Council for the united district is to be known as “The Christchurch City Council” (referred to in this scheme as “the Council”).
- (3) The Banks Peninsula District Council and the existing Christchurch City Council (referred to in this scheme as the “former Councils”) are dissolved.
- (4) The communities within the Banks Peninsula District and the existing Christchurch City are abolished.
- (5) The Community Boards within the Banks Peninsula District and the existing Christchurch City are dissolved.

3 First Election of Council

- (1) The first election of the Council will be held on 13 October 2001.
- (2) For the purposes of the first election of the Council, the returning officer and the principal administrative officer for the united district are to be, respectively, the returning officer and the principal administrative officer of the former Christchurch City Council.
- (3) The first election of the Council will be conducted by postal voting.

4 Wards

- (1) The Christchurch City is to be divided into 13 wards.
- (2) The wards are to be:
 - (a) The Akaroa-Wairewa Ward, comprising the area delineated on S.O. Plan 20175 deposited with the Chief Surveyor of the Canterbury Land District:
 - (b) The Burwood Ward, comprising the area delineated on S.O. Plan 19954 deposited with the Chief Surveyor of the Canterbury Land District:
 - (c) The Fendalton Ward, comprising the area delineated on S.O. Plan 18075 deposited with the Chief Surveyor of the Canterbury Land District:
 - (d) The Ferrymead-Lyttelton Ward, comprising the area delineated on S.O. Plan 20176 deposited with the Chief Surveyor of the Canterbury Land District:
 - (e) The Hagley Ward, comprising the area delineated on S.O. Plan 18079 deposited with the Chief Surveyor of the Canterbury Land District:
 - (f) The Heathcote Ward, comprising the area delineated on S.O. Plan 18082 deposited with the Chief Surveyor of the Canterbury Land District:
 - (g) The Papanui Ward, comprising the area delineated on S.O. Plan 19428 deposited with the Chief Surveyor of the Canterbury Land District:
 - (h) The Pegasus Ward, comprising the area delineated on S.O. Plan 19956 deposited with the Chief Surveyor of the Canterbury Land District:
 - (i) The Riccarton Ward, comprising the area delineated on S.O. Plan 19943 deposited with the Chief Surveyor of the Canterbury Land District:

- (j) The Shirley Ward, comprising the area delineated on S.O. Plan 18076 deposited with the Chief Surveyor of the Canterbury Land District:
- (k) The Spreydon Ward, comprising the area delineated on S.O. Plan 19944 deposited with the Chief Surveyor of the Canterbury Land District:
- (l) The Waimairi Ward, comprising the area delineated on S.O. Plan 18072 deposited with the Chief Surveyor of the Canterbury Land District: and
- (m) The Wigram Ward, comprising the area delineated on S.O. Plan 19942 deposited with the Chief Surveyor of the Canterbury Land District.

5 Membership

- (1) The Christchurch City Council is to consist of a Mayor and 25 members.
- (2) The members of the Christchurch City Council to be elected at the first election of the Council are to be elected as follows:
 - (a) One member is to be elected by the electors of the Akaroa-Wairewa Ward; and
 - (b) Two members are to be elected by the electors of the Burwood Ward; and
 - (c) Two members are to be elected by the electors of the Fendalton Ward; and
 - (d) Two members are to be elected by the electors of the Ferrymead-Lyttelton Ward; and
 - (e) Two members are to be elected by the electors of the Hagley Ward; and
 - (f) Two members are to be elected by the electors of the Heathcote Ward; and
 - (g) Two members are to be elected by the electors of the Papanui Ward; and
 - (h) Two members are to be elected by the electors of the Pegasus Ward; and
 - (i) Two members are to be elected by the electors of the Riccarton Ward; and
 - (j) Two members are to be elected by the electors of the Shirley Ward; and
 - (k) Two members are to be elected by the electors of the Spreydon Ward; and
 - (l) Two members are to be elected by the electors of the Waimairi Ward; and
 - (m) Two members are to be elected by the electors of the Wigram Ward.

6 Communities

- (1) A community is constituted for each of the following:
 - (a) The area of the Akaroa-Wairewa Ward, to be known as “The Akaroa-Wairewa Community”; and
 - (b) The area of the Burwood Ward and the Pegasus Ward, to be known as “The Burwood-Pegasus Community”; and
 - (c) The area of the Fendalton Ward and the Waimairi Ward, to be known as “The Fendalton-Waimairi Community”; and
 - (d) The area of the Hagley Ward and part of the Ferrymead-Lyttelton Ward, as delineated on S.O. Plan 20177 deposited with the Chief Surveyor of the Canterbury Land District, to be known as “The Hagley-Ferrymead Community”; and
 - (e) The area of part of the Ferrymead-Lyttelton Ward, as delineated on S.O. Plan 20178 deposited with the Chief Surveyor of the Canterbury Land District, to be known as “The Lyttelton Community”; and
 - (f) The area of the Riccarton Ward and the Wigram Ward to be known as “The Riccarton-Wigram Community”; and
 - (g) The area of the Shirley Ward and the Papanui Ward to be known as “The Shirley-Papanui Community”; and
 - (h) The area of the Spreydon Ward and the Heathcote Ward to be known as “The Spreydon-Heathcote Community”.
- (2) The community board for each of The Burwood-Pegasus Community, The Fendalton-Waimairi Community, The Riccarton-Wigram Community, The Shirley-Papanui Community and The Spreydon-Heathcote Community constituted by subclause (1) of this clause is to consist of:
 - (a) Six members, of whom 3 are to be elected by the electors of each of the 2 wards comprising each community; and
 - (b) Three persons elected, from time to time, as members of the Christchurch City Council representing the wards which are within the area of each of those communities, and appointed by the Christchurch City Council to the community board.
- (3) The community board for The Hagley-Ferrymead Community constituted by subclause (1) of this clause is to consist of:
 - (a) Six members, of which 3 are to be elected by the electors of the Hagley Ward, and 3 are to be elected by that part of the Ferrymead-Lyttelton Ward which falls within the boundaries of the community; and
 - (b) Three persons elected, from time to time, as members of the Christchurch City Council representing the Hagley Ward and the Ferrymead-Lyttelton Ward, and appointed by the Christchurch City Council to the community board.
- (4) The community board for The Lyttelton Community constituted by subclause (1) of this clause is to consist of:

- (a) Six members elected by the electors of the Lyttelton Community; and
 - (b) Two persons elected, from time to time, as members of the Christchurch City Council representing the Ferrymead-Lyttelton Ward, and appointed by the Christchurch City Council to the community board.
- (5) The community board for The Akaroa-Wairewa Community constituted by subclause (1) of this clause is to consist of:
- (a) Six members elected by the electors of the Akaroa-Wairewa Community;
 - (b) The person, elected from time to time, as a member of the Christchurch City Council representing the Akaroa-Wairewa Ward and appointed by the Christchurch City Council to the community board.

7 Functions of Community Boards

The community boards constituted under this scheme are to have such functions, duties and powers as are delegated to them from time to time by the Council.

8 Service Centres

- (1) At least until the date of the triennial election in 2004, the Council is to maintain service centres in -
- (a) Akaroa;
 - (b) Little River; and
 - (c) Lyttelton.
- (2) Those service centres are to provide services to the public not less than those provided at those locations by the Banks Peninsula District Council on 19 February 1999.

TRANSITIONAL COMMITTEE

9 Transitional Committee

- (1) The Banks Peninsula District Council and the Christchurch City Council are to unite in appointing a transitional committee for the united district.
- (2) The transitional committee is deemed to be a joint committee appointed under section 114S of the Local Government Act 1974.

10 Membership of Transitional Committee

The transitional committee is to consist of:

- (a) Two members appointed by the Banks Peninsula District Council;
- (b) Four members appointed by the Christchurch City Council; and
- (c) The Chief Executives of the Banks Peninsula District Council and the Christchurch City Council, who are to be non-voting members of the transitional committee.

11 No Casting Vote

The chairperson of the transitional committee or other person presiding at any meeting of that committee does not have a casting vote in the case of equality of votes.

12 Exclusion of Non-Voting Members

The transitional committee may resolve to exclude any non-voting member of the committee from any meeting or part of a meeting where it proposes to consider any matter that affects that member personally.

13 Functions

The functions of the transitional committee are to -

- (a) make arrangements for a person to be the Acting Chief Executive of the Council for the united district;
- (b) undertake preparatory work for the 2002/2003 draft annual plan of the Council;
- (c) make recommendations to the Council on its administrative structure;
- (d) make recommendations to the Council on general principles of funding and rating policies for the united district; and
- (e) make recommendations to the Council on such other administrative matters as are required to ensure that the Council is able to function effectively from the day on which it comes into existence.

14 Costs of Transitional Committee

The costs of the transitional committee are to be borne and paid for by the Banks Peninsula District Council and the Christchurch City Council either:

- (a) In accordance with a formula agreed by those Councils; or
- (b) If there is no such agreement, in accordance with the following formula -

The proportion of those costs to be borne by and paid for by each local authority is to equal the proportion that the population (as at the time of the Census of Population and Dwellings held on 5 March 1996) of the Banks Peninsula District and the

Christchurch City bears to the total population of both of those districts.

MISCELLANEOUS PROVISIONS

15 Canterbury Museum Trust Board

The functions exercised by local authorities under paragraph (c) of section 5(2) of the Canterbury Museum Trust Board Act 1993 are to be exercised as if, for that paragraph were substituted the following paragraph:

“(c) One member appointed by the Selwyn District Council.”

16 Summit Road Protection Authority

The functions exercised by local authorities under paragraphs (a) to (c) of section 2A(1) of the Summit Road (Canterbury) Protection Act 1963 are to be exercised as if, for those paragraphs were substituted the following paragraphs:

“(a) Two members appointed by the Christchurch City Council:
(b) One member appointed by the Selwyn District Council.”

TRANSITIONAL MATTERS

17 Resource Management Act

- (1) The district plans and the proposed district plans under the Resource Management Act 1991 of the former Councils are to be the district plans, or as the case may be, the proposed district plans of the Christchurch City Council.
- (2) Any other matters including proceedings before, or initiated by, the former Councils under the Resource Management Act 1991 are to have effect as matters before, or initiated by, the Christchurch City Council.

18 Transitional Matters

Parts II and III of Schedule 3B of the Local Government Act 1974 apply in respect of this scheme.

FOR THE LOCAL GOVERNMENT COMMISSION

**Sir Ross Jansen, Chairman
Barbara Durbin, Commissioner
Bruce Anderson, Commissioner**

14 December 1999

SECTION C

***Explanatory Statement related to the Reorganisation
Scheme for the union of
Banks Peninsula District and Christchurch City
to form a Christchurch City***

Explanatory Statement related to the Reorganisation Scheme for the union of Banks Peninsula District and Christchurch City to form a Christchurch City

INTRODUCTION

This explanatory statement is prepared pursuant to sections 37ZZW and 37ZZZB of the Local Government Act 1974. The advantages and disadvantages are those which in the opinion of the Commission should be taken into account by persons entitled to vote in the polls held in respect of the proposal.

ADVANTAGES

Meets the Statutory Criteria

The Commission is satisfied that the proposal will promote good local government. In particular-

- it would result in a City containing distinct communities of interest;
- the new City will have the resources necessary to enable its local authority to carry out its functions, duties and powers. A report agreed to by a joint working party of the Banks Peninsula District Council and Christchurch City Council indicates that service levels could be significantly raised in the Banks Peninsula area by combining the resources of the two existing Councils;
- the new City will be appropriate for the effective and efficient exercise of local government functions, duties and powers;
- the new Council will have the ability to deliver appropriate services to the various parts of the new City in a more effective and efficient manner; and
- the proposal meets the statutory criteria that the Commission is required to take into account when considering such proposals.

Rating

If the new Council were to approach its funding in a liberal, total-district manner, ratepayers in the Banks Peninsula area may find their rates reduced. However, any reduction would be dependent upon the funding policies adopted by the new Council.

Level and Quality of Services

The quality and level of services in the united district would be subject to the policies of the new Council. The Commission is of the view that the proposal has the potential to result in a significant increase in the levels of local services provided in the area of the existing Banks Peninsula District.

The increased levels of service have been identified as being achievable with a 0.34% increase in rates across the whole of the new City by a study of the possible financial impacts of amalgamation prepared by the joint working party of the Banks Peninsula District Council and Christchurch City Council. The working party's report identifies that the funds derived from the rates increase would be applied to enhancing solid and liquid waste services, maintenance of parks and reserves, property maintenance, enhancing leisure and community services, integrating management information systems and library services, and the raising of roading service standards.

Participation in Decision-making

The area of the current Banks Peninsula District will form the Akaroa-Wairewa Ward and part of the Ferrymead-Lyttelton Ward of the new City.

Two community boards will be constituted for the area of the existing Banks Peninsula District. They will enable locally elected representatives to participate in decision-making.

Residents of the existing Banks Peninsula District will have enhanced representation in relation to the residents of the existing Christchurch City.

Service centres will be required to be maintained in Akaroa, Little River and Lyttelton at least until October 2004.

Residents of the existing Christchurch City will have a greater opportunity to participate in the planning and development of the existing Banks Peninsula District, in particular recreational facilities and parks and reserves already used by them.

Residents of the existing Banks Peninsula District will have a greater opportunity to participate in the planning and development of the existing Christchurch City, in particular infrastructure and recreational and cultural facilities already used by them.

The Commission is satisfied that a range of administrative arrangements can be made by the Council for the united district to ensure that local views are heard and taken into account throughout the City.

Administrative Savings

The Commission is of the opinion that in the case of Christchurch City and Banks Peninsula District it will be more economic to provide services through one local authority than through two. This will be achieved through economies in scale, ensuring responsiveness to local concerns and having good financial resources and professional administration.

Examples of this include not requiring -

- separate Mayors and elected member structures
- separate Chief Executives and administrative structures
- separate computer systems
- separate annual planning, annual reporting and financial management systems
- separate roading management structures and reporting arrangements to Transfund New Zealand
- separate district plans under the Resource Management Act, and separate administration of the requirements of that Act.

The joint working party of the two Councils has forecast administrative savings following amalgamation of \$379,000 in the first year, \$529,000 in the second year and \$560,000 in subsequent years.

Staffing

For a local authority to effectively carry out its functions, duties and powers, particularly those under specific legislation such as the Resource Management Act and the Local Government Amendment Act (No. 3) 1996, there is a need to attract and retain qualified specialist staff.

In the opinion of the Commission, the new authority would have an enhanced ability to obtain and retain the services of specialist staff with the needed competencies, because of its larger resources and diversity of opportunity for staff.

DISADVANTAGES

As noted under “Advantages” rates might be increased by 0.34% across the whole of the new City by the new City Council if it wishes to improve the service levels in the area of the existing Banks Peninsula District to the level identified by the joint working party.

The Council of a larger district may be perceived as not being able to attend in detail to as many matters as the Council of a smaller district. An enhanced range of responsibilities can, however, be dealt with by the community boards.

There will be one-off costs in moving to a single local authority. These costs may include staff transition costs, and costs involved in rationalising accommodation,

operating systems and service delivery. These initial costs, however, will result in medium term cost reductions and efficiencies.

SECTION D

Notes to the Reorganisation Scheme

Notes to the Reorganisation Scheme

These notes are intended as a guide to the contents of the reorganisation scheme.

The purpose of this scheme is to provide for -

- the union of Banks Peninsula District and Christchurch City to form a new Christchurch City; and
- a new Council for the combined area to be called the Christchurch City Council.

It is proposed that the members of the new City Council be elected at the 2001 local elections, and that the new Council come into existence when the results of that election have been declared.

Those provisions of the scheme necessary to arrange for the first election of the new Council, and those relating to the establishment of the transitional committee to recommend administrative arrangements for the new Council, will come into effect as soon as the final scheme is implemented by Order in Council.

The new City will comprise 13 wards, electing 25 members and the Mayor.

The Akaroa and Wairewa Wards of the existing Banks Peninsula District will be united to form the Akaroa-Wairewa Ward of the new City. It will be represented by one Councillor.

The Ferrymead Ward of the existing Christchurch City will be united with the Lyttelton-Mt Herbert Ward of the existing Banks Peninsula District to form the Ferrymead-Lyttelton Ward of the new City. It will be represented by two Councillors.

The Burwood, Fendalton, Hagley, Heathcote, Papanui, Pegasus, Riccarton, Shirley, Spreydon, Waimairi and Wigram Wards of the existing Christchurch City will form wards of the new City and will retain their existing names. Each of these wards will elect two Councillors.

The City will be divided into 8 communities, based on the six communities of the existing Christchurch City and the two communities of the existing Banks Peninsula District. The Community Boards for each community will be made up of six elected members. The Boards will also have three appointed members, except for the Akaroa-Wairewa Community Board which will have one appointed member and the Lyttelton Community Board which will have two appointed members.

Service centres will be required to be maintained, at least until the 2004 local elections, in Akaroa, Little River and Lyttelton. They will also be required to provide at least the same levels of service provided at those locations by the Banks Peninsula District Council when the Commission announced the draft reorganisation scheme on 19 February 1999.

The scheme provides for a transitional committee to be formed by the Banks Peninsula District Council and the Christchurch City Council. The principal purpose of the committee is to make recommendations for new administrative arrangements and funding and rating policies.

The scheme specifies new membership arrangements for the Canterbury Museum Trust Board and the Summit Road Protection Authority to reflect the new configuration of territorial authority districts.

The scheme also makes provision for the district plans of the Banks Peninsula District and Christchurch City to become the district plans of the new City. Any matters or proceedings before, or initiated by, the Banks Peninsula District and Christchurch City Councils will apply to the new Council.

The provisions of Parts II and III of Schedule 3B of the Local Government Act 1974 apply to the scheme. Part II deals with the passing of property to the new local authority, continuation of bylaws, and other matters that carry over from one local authority to another. Part III deals with the apportionment of assets and liabilities, loan liabilities and local authorities' petroleum tax, and applies to all reorganisation schemes.

SECTION E

Maps